ENGROSSED

COMMITTEE SUBSTITUTE

FOR

H. B. 2590

BY Mr. SPEAKER, (Mr. THOMPSON)
[BY REQUEST OF THE EXECUTIVE]

(Originating in the House Committee on the Judiciary)
[March 21, 2013]

A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article, designated §31-21-1, §31-21-2, §31-21-3, §31-21-4, §31-21-5, §31-21-6, §31-21-7, §31-21-8, §31-21-9, §31-21-10, §31-21-11, §31-21-12, §31-21-13, §31-21-14, §31-21-15, §31-21-16, §31-21-17, §31-21-18, §31-21-19 and §31-21-20, all relating to authorizing the creation of a public nonprofit corporation and governmental instrumentality to facilitate the redevelopment of former commercial, industrial and mining properties subject to federal and state regulations because of contamination or pollution discharge; providing short title;

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declaring policy and purpose of article; defining terms; creating West Virginia Land Stewardship Corporation; providing eligibility for properties to participate; stating certain tax requirements; setting forth powers and limitations of West Virginia Land Stewardship Corporation; providing for board of directors and composition of same; providing for creation of voluntary land stewardship program; providing for underwriting review of land stewardship program applicants; authorizing establishment of state certified sites program; setting forth minimum standards for certification under state certified sites program and assessment of fees therefor; authorizing establishment of voluntary state land bank program; prohibiting the transfer of certain liabilities to land bank by prior owner; permitting land stewardship corporation to preserve property value of properties held by land stewardship corporation; authorizing land bank to acquire, dispose or otherwise manage real property; providing requirements for handling of contaminated properties by land stewardship corporation; providing for liberal construction of article; authorizing the Department of Environmental Protection to investigate corporation activities and take necessary actions; exempting corporation from certain state and local taxes; requiring audits and biannual reports;

providing procedure for dissolution of land stewardship corporation upon completion of purpose and for disposal of properties possessed by the corporation; providing provision for conflict of interest of land stewardship corporation officers, employees and board members; stating preservation of sovereign immunity; and providing that obligations of land stewardship corporation are not obligations of the Department of Environmental Protection or the state.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new article, designated §31-21-1, §31-21-2, §31-21-3, §31-21-4, §31-21-5, §31-21-6, §31-21-7, §31-21-8, §31-21-9, §31-21-10, §31-21-11, §31-21-12, §31-21-13, §31-21-14, §31-21-15, §31-21-16, §31-21-17, §31-21-18, §31-21-19 and §31-21-20, all to read as follows:

ARTICLE 21. WEST VIRGINIA LAND STEWARDSHIP CORPORATION.

PART 1. SHORT TITLE, DECLARATION OF POLICY, PURPOSE

OF ARTICLE AND DEFINITIONS.

§31-21-1. Short title.

- 1 This article shall be known and may be cited as The West
- 2 <u>Virginia Land Stewardship Corporation Act.</u>

§31-21-2. Definitions.

1	The following words used in this article, unless the context
2	clearly indicates a different meaning, are defined as follows:
3	(1) "Agreement" means any agreement being entered into
4	between the nonprofit corporation and a business, corporation,
5	private party or local or state government.
6	(2) "All appropriate inquiries" or "AAI" means the process
7	of evaluating a property's environmental conditions and
8	assessing the likelihood of any contamination. Every Phase I
9	environmental assessment must be conducted in compliance with
10	the All Appropriate Inquiries Final Rule at 40 CFR Part 312.
11	(3) "Board of directors" or "board" means the board of
12	directors of the corporation to be appointed under the provisions
13	of section six of this article.
14	(4) "Certified sites" means those sites that are developable
15	properties that have been prequalified as having proper land use
16	designation, utilities, transportation improvements, availability,
17	and pricing. Criteria for prequalification include, but are not
18	limited to, established pricing terms and conditions so that
19	property acquisition can be negotiated quickly and without time-
20	consuming delays.

(5) "Charitable purposes" means the 501(c)(3) subclasses of 21 22 "lessening the burden of the government" where the government 23 identifies a need for the nonprofit entity to assist with a 24 governmental service and the nonprofit collaborates with the 25 government entity, and "environmental protection for the benefit 26 of the public" where the services of the corporation benefit the 27 general public by protecting public health and the environment 28 as well as assisting with state and local economic development 29 initiatives. 30 (6) "Contaminants" has the same meaning as defined in the 31 environmental acts referenced in subdivision (13) of this section. 32 (7) "Corporation" means the West Virginia Land 33 Stewardship Corporation, a nonstock, nonprofit corporation to be 34 established under the West Virginia Nonprofit Corporation Act, 35 article two, chapter thirty-one-e of this code, and with nonprofit 36 status under one or more charitable purposes under 501(c) of the 37 Internal Revenue Code of 1986, as amended. 38 (8) "Corporate directors" means the members of the board 39 of directors of the corporation.

40	(9) "Department of Environmental Protection" or the "DEP"
41	means the West Virginia Department of Environmenta
42	Protection or any successor agency.
43	(10) "Enforcement tools" means any order, permit, consen
44	decree or environmental covenant or similar mechanisms which
45	restrict or control certain land uses implemented at IEC Sites.
46	(11) "Engineering controls" or "ECs" means physica
47	controls or measures designed to eliminate the potential for
48	human exposure to contamination by limiting direct contact with
49	contaminated areas, or controlling contaminants from migrating
50	through environmental media into soil, groundwater or off-site
51	(12) "Enrolled sites" means properties enrolled and accepted
52	for participation in the voluntary Land Stewardship Program.
53	(13) "Environmental acts" means the Surface Coal Mining
54	and Reclamation Act set forth in article three, chapter twenty
55	two of this code; the Air Pollution Control Act set forth in article
56	five, chapter twenty-two of this code; the Water Pollution
57	Control Act set forth in article eleven, chapter twenty-two of this
58	code; the Groundwater Protection Act set forth in article twelve
59	chapter twenty-two of this code; the Solid Waste Managemen

- 60 Act set forth in article fifteen, chapter twenty-two of this code;
- 61 the Solid Waste Landfill Closure Assistance Program set forth
- 62 in article sixteen, chapter twenty-two of this code; the
- 63 Underground Storage Tank Act set forth in article seventeen,
- 64 chapter twenty-two of this code; the Hazardous Waste
- 65 Management Act set forth in article eighteen, chapter twenty-two
- 66 of this code; section 103(a) of the Comprehensive
- 67 Environmental Response, Compensation and Liability Act of
- 68 1980 (42 U. S. C. §9603(a)); section 304 of the Emergency
- 69 Planning and Community Right-To-Know Act of 1986 (42 U. S.
- 70 C. §§11001 to 11050); the Occupational Safety and Health Act
- 71 set forth in 29 U. S. C. §§651 to 678; the Hazardous and Solid
- 72 Waste Amendments of 1984, as amended, set forth in 42 U.S.
- 73 C. §§6901, et seq.; and the Toxic Substances Control Act set
- 74 forth in 15 U. S. C. §§2601, et seq.; and any applicable
- 75 regulations promulgated under the foregoing environmental
- 76 statutes.
- 77 (14) "Governmental controls" means any state laws,
- 78 ordinances, orders, permits, consent decrees and similar
- 79 mechanisms which restrict or control certain land uses
- 80 <u>implemented at IEC Sites in this state.</u>

81	(15) "Institutional and Engineering Control Sites" or "IEC
82	Sites" means sites in this state that have been remediated or
83	closed under a federal or state environmental program,
84	including, but not limited to, brownfields, underground storage
85	tanks, closed landfills, open dumps, hazardous waste sites, and
86	former mining sites with ongoing water treatment as part of mine
87	reclamation efforts.
88	(16) "Informational devices" means deed notices or other
89	written documents that describe the remediation that was
90	conducted on an IEC Site, the constituents of concern, and the
91	remediation standards that were achieved. Informational devices
92	shall be filed with property records in the office of the county
93	clerk of the county in which the property is located as an
94	advisory to provide environmental information to future buyers
95	or users of the IEC Site.
96	(17) "Institutional Controls" or "ICs" means administrative
97	and legal controls that do not involve construction or physically
98	changing the site and are generally divided into four categories:
99	1) Government controls, 2) Proprietary controls, 3) Enforcement
100	tools, and 4) Informational devices. ICs are nonengineering

101 measures that help minimize the potential for human exposure 102 to contamination and/or protect the integrity of the remedy by 103 limiting land or resource use. 104 (18) "Nonprofit corporation" means a corporation 105 established under the West Virginia Nonprofit Corporation Act, 106 article two, chapter thirty-one-e of this code, to fulfill the 107 purposes of this article. 108 (19) "Pollutants" has the same meaning as defined in the 109 environmental acts referenced in subdivision (13) of this section. 110 (20) "Proprietary controls" mean legal property interests 111 created under real property laws that rely on legal documents 112 recorded in the chain of title for the site, and "run with the land" 113 to bind future landowners. Examples of proprietary controls 114 include, but are not limited to, environmental covenants, deed 115 land use restrictions, water withdrawal prohibitions and 116 continuing right-of-entry easements for former owners or 117 regulators to inspect, monitor and maintain the IECs. 118 (21) "Regulated substances" has the same meaning as 119 defined in the environmental acts referenced in subdivision (13) 120 of this section.

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- 121 (22) "Releases" has the same meaning as defined in the
- environmental acts referenced in subdivision (13) of this section.

§31-21-3. Declaration of policy.

- 1 (a) The Legislature finds and declares that developable land
- 2 is one of West Virginia's most valuable resources in terms of net
- 3 contributions to the state's economy and tax base.
- 4 (b) The Legislature further finds that:
- 5 (1) Due to topography, the state has somewhat limited
- 6 amounts of developable land and that promoting the productive
- 7 reuse of idled and underutilized commercial, industrial and
- 8 mining properties will maximize this valuable resource and
- 9 <u>foster reuse of sites with existing public infrastructure;</u>
- 10 (2) An entity that specializes in promoting the productive
- 11 reuse of idled or underutilized commercial, industrial and mining
- 12 properties will help the state and its citizenry to plan more
- 13 wisely for sustainable property reuse and economic development
- 14 efforts;
- 15 (3) An entity created to address and reduce regulatory and
- 16 economic uncertainty by being a repository of site history and
- 17 remediation information about formerly used properties can be

18 a benefit to attracting new employers or encouraging businesses 19 to relocate, remain or expand within the state; 20 (4) An entity that assists the Department of Environmental 21 Protection with a voluntary land stewardship program for the 22 long-term safeguarding of remediated sites using institutional 23 controls and engineering controls can ensure that the remedy 24 remains protective of human health and the environment; 25 (5) An entity that also assists in identifying formerly used 26 properties that are ready for redevelopment and construction 27 within twelve months or less from acquisition and certifies these properties as "project-ready" for specific industry profiles can 28 29 increase economic development efforts within the state; 30 (6) An entity that also acts as a land bank to accept title to 31 formerly used properties as an intermediary step to help seek a 32 purchaser, and ready the properties for reuse through 33 environmental assessment, remediation, building demolition or 34 other efforts, can be a useful ally to the state, local governments, 35 real estate developers and businesses for transacting property 36 conveyances, redevelopment and creating or retaining jobs; and (7) The promotion of private investment in our developable 37 land and West Virginia businesses will reduce unemployment by 38

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 - 39 creating new or maintaining existing opportunities for the
- 40 citizens of this state.

§31-21-4. Purpose of article.

- 1 The purpose of this article is to provide for the creation of a
- 2 special purpose nonprofit corporation with a comprehensive
- 3 mission to:
- 4 (1) Assist the DEP in utilizing a voluntary land stewardship
- 5 program for the long-term safeguarding of IEC Sites to ensure
- 6 that the remedy remains protective of human health and the
- 7 environment and to facilitate further economic development and
- 8 reuse opportunities;
- 9 (2) Provide the DEP and other parties with a reliable source
- 10 of oversight, monitoring and information about IEC Sites under
- 11 the voluntary land stewardship program;
- 12 (3) Establish a land bank as a legal and financial mechanism
- 13 to accept title to properties and assist in transforming idled and
- 14 underutilized properties back to productive reuse;
- 15 (4) Facilitate reuse and redevelopment by authorizing the
- 16 conveyance of certain properties to a land bank under a
- 17 voluntary land bank program and assist the state and local

18 governments with the assembly and clearance of title to property 19 in a coordinated manner; 20 (5) Promote economic growth by implementing a state 21 certified sites program to identify sites that are ready for 22 construction within twelve months or less and that are certified 23 "project-ready" for specific industry profiles as well as other 24 categories of sites identified for economic development 25 opportunities; 26 (6) Provide voluntary programs on a fee or subscription basis 27 with the nonprofit corporation to protect human health and the 28 environment as well as assist with a variety of economic 29 development efforts throughout the state; and 30 (7) Prescribe the powers and duties of the nonprofit 31 corporation; provide for the creation and appointment of a board 32 to govern the nonprofit corporation and to prescribe its powers 33 and duties; and to extend protections against certain 34 environmental liabilities to the nonprofit corporation in order to 35 protect it from liabilities created by third parties. PART 2. WEST VIRGINIA LAND STEWARDSHIP CORPORA-TION.

§31-21-5. Creation of the West Virginia Land Stewardship Corporation; powers and limitations.

1	(a) The corporation shall be organized as a nonprofit,
2	nonstock corporation under the West Virginia Nonprofit
3	Corporation Act, article two, chapter thirty-one-e of this code, to
4	<u>fulfill the purposes of this article.</u>
5	(b) The corporation shall apply for recognition of nonprofit
6	exempt status by the United States Internal Revenue Service
7	under one or more charitable purposes within the meaning of
8	section 501(c) of the Internal Revenue Code of 1986, as
9	amended.
10	(c) The corporate name for the corporation shall be the
11	"West Virginia Land Stewardship Corporation".
12	(d) The corporation shall have all of the powers of a
13	nonprofit corporation as set forth in chapter thirty-one-e of this
14	code.
15	(e) Except as otherwise provided in chapter thirty-one-e of
16	this code or in this article, the corporation may do all things
17	necessary or convenient to implement the purposes, objectives
18	and provisions of this article and the purposes, objectives and
19	powers delegated to the board of directors of a nonprofit

20 corporation by other laws or executive orders, including, but not 21 limited to, all of the following: 22 (1) Adopt, amend and repeal bylaws for the regulation of its 23 affairs and the conduct of its business; 24 (2) Establish the service offerings and related fees for such 25 services under each of the voluntary programs described herein; 26 (3) Sue and be sued in its own name and plead and be 2.7 impleaded, including, but not limited to, defending the 28 corporation in an action arising or resulting from the services, 29 programs and responsibilities arising under this article; 30 (4) Solicit and accept gifts, grants, labor, loans, services and 31 other aid from any person, or the federal government, this state 32 or a political subdivision of this state or any agency of the 33 federal government or a state institution of higher education or 34 nonprofit affiliates or an intergovernmental entity created under 35 the laws of this state, or participate in any other way in a 36 program of the federal government; 37 (5) Procure insurance against risk and loss in connection 38 with the programs, property, assets or activities of the 39 corporation;

40	(6) Invest money of the corporation, at the discretion of the
41	board of directors, in instruments, obligations, securities or
12	property determined proper by the board of directors of the
43	corporation and name and use depositories for its money;
14	(7) Employ legal and technical experts, contractors,
45	consultants, agents or employees, permanent or temporary, paid
46	from the funds of the corporation. The corporation shall
47	determine the qualifications, duties and compensation of those
48	it employs;
19	(8) Contract for goods and services and engage personnel as
50	necessary, contract with Regional Brownfield Assistance Centers
51	as set out in section seven, article eleven, chapter eighteen-b of
52	this code, and engage the services of private consultants,
53	managers, legal counsel, engineers, accountants and auditors for
54	rendering professional environmental, legal and financial
55	assistance and advice payable from funds of the corporation;
56	(9) Create limited liability companies or other sole purpose
57	entities or devices to accept and hold real property as part of
58	administering its programs;
59	(10) Study, develop and prepare the reports or plans the
50	corporation considers necessary to assist it in the exercise of its

- 61 powers under this article and to monitor and evaluate progress
- 62 under this article;
- 63 (11) Enter into contracts for the management of, the
- 64 collection of rent from, or the sale of real property held by the
- 65 corporation.
- (f) The enumeration of a power in this article may not be
- 67 construed as a limitation upon the general powers of the
- 68 corporation. The powers granted under this article are in addition
- 69 to those powers granted by any other statute or as provided in
- 70 articles of incorporation filed with the Secretary of State.
- 71 (g) The property of the corporation and its income and
- 72 operations are exempt from all taxation by this state or any of its
- 73 political subdivisions.
- 74 (h) The corporation may not issue tax-exempt financing or
- 75 issue bonds.
- 76 (i) The corporation does not have the power of eminent
- 77 domain or the ability to condemn property.
- 78 (j) The exercise by the corporation of powers and duties
- 79 <u>under this article and its activities under the programs described</u>
- 80 herein shall be considered a necessary public purpose and for the
- 81 <u>benefit of the public.</u>

82 (k) The corporation is not liable under the environmental 83 acts or common law equivalents to the state or to any other 84 person by virtue of the fact that the corporation is fulfilling the 85 purposes of this article including, but not limited to, providing 86 land stewardship services or accepting title to property under any 87 program established under this article unless: 88 (1) The corporation, its employees or agents directly cause 89 an immediate release or directly exacerbate a release of 90 regulated substances on or from a property that is an enrolled site 91 or accepted into the land bank program; or 92 (2) The corporation, its employees or agents knowingly and 93 willfully do an action which causes an immediate release of 94 regulated substances or violates an environmental act. Liability 95 pursuant to this article is limited to the cost for a response action 96 which may be directly attributable to the corporation's activities, 97 and only if these activities are the proximate and efficient cause 98 of the release or violation. Ownership or control of the property 99 after accepting title in the land bank program does not by itself 100 trigger liability. 101 (1) The corporation shall adopt a code of ethics for its directors, officers and employees. 102

103 (m) The corporation shall establish policies and procedures 104 requiring the disclosure of relationships that may give rise to a 105 conflict of interest. The board of directors of the corporation 106 shall require that any member of the board with a direct or 107 indirect interest in any matter before the corporation disclose the 108 member's interest to the governing body before the board takes 109 any action on the matter. 110 (n) The programs that are established under this article and 111 administered by the corporation are voluntary programs. Parties 112 can participate in the land stewardship program, certified sites 113 program and land bank program at their option. 114 (o) In the event of a conveyance of property to the 115 corporation, at the discretion of the corporation, the prior owner 116 may be required to post a bond or other type of financial 117 assurance for any potential future remediation, in order to insure 118 the original owner's liability is maintained. 119 (p) The state may contract with the corporation for services 120 for properties for which the state is responsible and may enter 121 into long-term contracts for services that are funded under a trust 122 agreement or provided in an escrow account.

§31-21-6. Board of directors.

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2	be exercised by its board of directors. Board meetings shall be
3	chaired by the Governor or his or her designee. The
4	corporation's board shall also consist of the following thirteen
5	members:
6	(1) The Governor shall appoint three residents of this state;
7	(2) The West Virginia Chamber of Commerce shall
8	nominate three residents of this state for the Governor's
9	consideration, one of whom the Governor shall appoint;
10	(3) The West Virginia Manufacturers' Association shall
11	nominate three residents of this state for the Governor's
12	consideration, one of whom the Governor shall appoint;
13	(4) The West Virginia Coal Association shall nominate three
14	residents of this state for the Governor's consideration, one of

(a) The purposes, powers and duties of the corporation shall

(5) The United Mine Workers Association shall nominate
 three residents of this state for the Governor's consideration, one
 of whom the Governor shall appoint;

whom the Governor shall appoint;

19 (6) The West Virginia Environmental Council shall 20 nominate three residents of this state for the Governor's 21 consideration, one of whom the Governor shall appoint; 22 (7) The AFL-CIO shall nominate three residents of this state 23 for the Governor's consideration, one of whom the Governor 24 shall appoint; 25 (8) The Secretary of the DEP or his or her designee; 26 (9) The Secretary of the Department of Commerce or his or 27 her designee; 28 (10) One member of the Senate appointed by the Senate 29 President who shall serve as an ex officio nonvoting member; 30 and 31 (11) One member of the House of Delegates appointed by 32 the Speaker who shall serve as an ex officio nonvoting member. 33 (b) The members appointed by the Governor shall serve 34 terms of four years: *Provided*, That for the initial appointments 35 the Governor shall designate five to serve for four years each, 36 three to serve for three years each and one to serve for two years. 37 When an appointee resigns, dies or is removed during that 38 person's term, his or her successor shall be appointed for the 39 remaining portion of the unexpired term. Once appointed, a 40 person may be reappointed to successive four-year terms. 41 (c) Corporate directors shall serve without compensation, but 42 shall be reimbursed for actual and necessary expenses in 43 accordance with the regulations of the board. 44 (d) The corporate directors shall appoint a person to serve as 45 the executive director of the corporation and at the will and 46 pleasure of the board. A member of the board is not eligible to 47 hold the position of executive director. 48 (e) Subject to the approval of the board, the executive 49 director shall supervise, and be responsible for, the performance 50 of the functions and programs of the corporation under this 51 article. The executive director shall attend the meetings of the 52 board and shall provide the board of directors with a regular 53 report describing the activities and financial condition of the 54 corporation. The executive director shall furnish the board of 55 directors with information or reports governing the operation of 56 the corporation as the board requires. 57 (f) The board may do all other things necessary or 58 convenient to achieve the objectives and purposes of the

- 59 corporation or other laws that relate to the purposes and
- 60 responsibilities of the corporation.

PART 3. VOLUNTARY LAND STEWARDSHIP PROGRAM.

§31-21-7. Voluntary land stewardship program.

- 1 (a) When the voluntary land stewardship program is
- 2 implemented, remediation parties and site owners of IEC Sites
- 3 will have the option, for a fee, to participate in this program. The
- 4 fee shall be established by the <u>corporation for services provided</u>
- 5 for an enrolled site as that term is defined in section four of this
- 6 article. The fees once established may be revised from time to
- 7 time in the discretion of the board.
- 8 (b) The universe of sites or properties covered under this
- 9 section of this article includes, but is not limited to, those IEC
- 10 Sites remediated or closed under a federal or state environmental
- 11 program, including brownfields, underground storage tanks,
- 12 closed landfills, open dumps, hazardous waste sites, and former
- 13 mining sites with ongoing water treatment as part of mine
- 14 reclamation efforts.
- 15 (c) The corporation is further authorized to provide at a
- 16 minimum the following voluntary land stewardship services for
- 17 enrolled sites:

18	(1) Establish or maintain any ICs by filing the appropriate
19	documents or updating such documents when the site is leased,
20	conveyed, subdivided or when remediation occurs: Provided,
21	That the corporation's responsibilities for those activities are
22	expressly identified in agreements for the IEC Site that will be
23	negotiated when a site is enrolled in the voluntary land
24	stewardship program;
25	(2) Conduct physical inspections of the enrolled sites.
26	including inspecting or monitoring any ECs (e.g., media
27	treatment systems, fences, caps and other mechanisms used as
28	part of the remedy at the IEC Site) and site activities to assure
29	that the enrolled sites continue to comply with the IECs, such as
30	maintenance of ECs and inspecting for compliance with
31	restrictions of specific land uses;
32	(3) Monitor and operate any required media treatment
33	systems and/or conduct routine surface water, groundwater and
34	or gas monitoring and prepare any monitoring or inspection
35	reports that may be part of the corporation's responsibilities
36	under site enrollment agreements;
37	(4) Conduct periodic reviews of the county land records to
3.2	monitor transfers or deed filings to assure that the records are

39 consistent with the required IECs for the enrolled sites, and provide notices to the clerk of the county commission about the 40 41 results of monitoring or tracking of such records; 42 (5) Develop administrative records concerning the 43 remediation at enrolled sites in an electronic database, respond 44 to inquiries and coordinate the sharing of such data among 45 various stakeholders, including the DEP, current owners, the 46 remediating parties if not the owners, other state or local 47 agencies (such as county and regional economic development 48 authorities), assessors, potential purchasers, landowners and 49 tenants; 50 (6) Develop and maintain records and information about 51 enrolled sites for posting on the DEP environmental registry, or 52 any other registry that is used for tracking IECs for IEC Sites in 53 West Virginia and provide for public access to such information; 54 and 55 (7) Coordinate and share data with West Virginia Miss Utility, the "One-Call" System, including verifying the location 56 of ECs on enrolled sites, providing information about 57

remediation, and sharing any health and safety plans or soil

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- 59 management plans that may be associated with an enrolled site
- 60 in order to assist any planned excavation at the enrolled site.

§31-21-8. Underwriting.

- The enrollment and acceptance process to participate in the
- 2 <u>land stewardship program shall be developed to include an</u>
- 3 <u>underwriting review that focuses on: (1) The nature and extent</u>
- 4 of contamination; (2) the selected remedy; (3) the type of
- 5 services selected and duration thereof; and (4) the financial costs
- 6 and risks associated with fulfilling the services.

PART 4. STATE CERTIFIED SITES PROGRAM.

§31-21-9. State certified sites program.

- 1 (a) This article hereby authorizes the establishment of a
- 2 statewide certified sites program. The program shall consist of
- 3 the development and preparation of certain site specific decision
- 4 ready documentation or reports that will enable the expedited
- 5 property transaction for sites that participate in the certified sites
- 6 program.
- 7 (b) The objectives of the certified sites program include, but
- 8 <u>are not limited to:</u>
- 9 (1) Establishing an inventory of identified sites that are
- 10 ready for development or redevelopment and construction within

- 11 twelve months or less from the date of acquisition and certify
- 12 <u>these properties as "project-ready" for specific industry profiles</u>
- 13 and other categories of developable properties available that can
- 14 increase economic development efforts within the state;
- 15 (2) Improving the state's competitive edge by giving more
- 16 certainty in time, steps and costs to businesses expanding or
- 17 locating within the state;
- 18 (3) Developing standard criteria that most real estate
- 19 developers or businesses need when selecting a site for
- 20 development;
- 21 (4) Developing a central source of certified sites and
- 22 <u>assisting local governments in identifying potential</u>
- 23 redevelopment properties; and
- 24 (5) Demonstrating that the state is committed to promoting
- 25 and expediting economic development projects for the benefit of
- 26 its citizenry.
- 27 (c) The corporation shall issue a site certification if it
- 28 <u>determines that the decision ready document has been prepared</u>
- 29 and completed in accordance with the requirements set forth by
- 30 the corporation. The corporation may require some or all of the

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- 31 following information set forth in section ten of this article based
- 32 on the site specific circumstances of the property to be certified.
- 33 (d) The issuance of a site certification shall be based on the
- 34 review and approval of the information submitted to the
- 35 corporation in an application for the site certification.

§31-21-10. Minimum standards for certified sites.

- 1 (a) The corporation shall establish minimum standards that
- 2 a site must meet to be considered for certification. Minimum
- 3 standards include, but are not limited to:
- 4 (1) Letter of support from a mayor, county commissioner, or
- 5 <u>county</u>, regional, or municipal economic development official;
- 6 (2) Site ownership/control:
- 7 (A) Preliminary fifty-year title report and description of liens
- 8 and encumbrances, unless the corporation determines a shorter
- 9 period is adequate, or a longer period is necessary, to protect the
- 10 corporation and a subsequent purchaser of the site;
- 11 (B) Letter from the property owner/option holder stating that
- 12 the site is for sale/lease. If possible, proposed pricing or
- 13 transactional requirements with a description of any on-site
- 14 <u>improvements</u>, the current level of investment, and whether the
- 15 property can be parceled;

- 16 (C) Acreage; and
- 17 (D) Full legal property description.
- 18 <u>(3) Maps:</u>
- 19 <u>(A) ALTA map;</u>
- 20 (B) Site map showing lot layout, transportation access, roads
- 21 and likely access points;
- (C) USGS topographical map; and
- (D) Aerial map.
- 24 (4) Phase I environmental site assessment performed by a
- 25 certified professional within the prior six months, and, if
- 26 appropriate, any additional environmental site assessments
- 27 performed by a certified professional within the prior six
- 28 months. For any properties being remediated, documentation
- 29 shall be provided about the status and cleanup objectives. For
- 30 remediated sites, documentation shall be provided about liability
- 31 protection.
- 32 (5) Wetland delineation demonstrating that impacts to waters
- 33 of the state will be avoided or a mitigation plan approved by the
- 34 <u>DEP.</u>
- 35 (6) Water and wastewater infrastructure to the property line
- 36 with capacity clearly defined, or a demonstration of the ability
- 37 to construct and pay for the infrastructure up to the property line.

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- 38 (7) Transportation infrastructure to the property line,
- 39 including, but not limited to, the type of roads near the site and
- 40 whether the roads are local, state or U. S. roads.
- 41 (8) Electric infrastructure to the property line with its
- 42 capacity clearly identified.
- 43 (9) Natural gas infrastructure to the property line with its
- 44 capacity clearly identified.
- 45 (10) Water infrastructure to the property line with its
- 46 capacity clearly identified.
- 47 (11) Sewer infrastructure to the property line with its
- 48 capacity clearly identified.
- 49 (12) Telecommunications and/or high speed communications
- 50 infrastructure to the property line with its capacity clearly
- 51 <u>identified.</u>
- 52 (b) The complete list of certified sites criteria shall be
- 53 developed into a program application along with appropriate fees
- 54 for participation as the certified sites program is implemented,
- and may be revised from time to time as warranted.

PART 5. LAND BANK PROGRAM.

§31-21-11. Land bank program.

- 1 (a) This article hereby authorizes the establishment of a
- 2 voluntary state land bank program. Under this program, the

3 corporation is authorized to acquire properties, hold title and 4 prepare them for future use. Prior to acquiring any properties, the 5 corporation shall conduct all appropriate inquiries to determine the environmental conditions or issues associated with a 6 7 particular property. The corporation shall not acquire title to any 8 property unless all pending liens have been satisfied and released. Liabilities, including, but not limited to, environmental 9 10 liabilities, shall not pass to the corporation by its acquisition of 11 title. Participation in the land bank program under this article 12 shall not relieve an entity of any of its liabilities. 13 (b) The objective of the land bank program is to assist state 14 and local government efforts for economic development by 15 accepting formerly used or developable properties and preparing 16 the properties so they can be conveyed to other parties to locate 17 or expand businesses and create or retain jobs in this state. 18 (c) The corporation may acquire by gift, devise, transfer, exchange, foreclosure, purchase or otherwise on terms and 19 20 conditions and in a manner the corporation considers proper, real 21 or personal property or rights or interests in real or personal

property. The corporation may not accept by any conveyance or

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- 23 other action, any liability for prior pollution or contamination
- 24 liabilities that occurred on the property prior to its conveyance
- 25 to the corporation.
- 26 (d) Real property acquired by the corporation may be by
- 27 purchase and sale agreement, lease purchase agreement,
- 28 <u>installment sales contract, land contract or otherwise as may be</u>
- 29 <u>negotiated or structured. The corporation may acquire real</u>
- 30 property or rights or interests in real property for any purpose the
- 31 corporation considers necessary to carry out the purposes of this
- 32 article including, but not limited to, one or more of the following
- 33 <u>purposes:</u>
- 34 (1) Use or development of property the corporation has
- 35 <u>otherwise acquired;</u>
- 36 (2) To facilitate the assembly of property for sale or lease to
- 37 any other public or private person, including, but not limited to,
- 38 a nonprofit or for profit corporation;
- 39 (3) To conduct environmental remediation and monitoring
- 40 <u>activities.</u>
- 41 (e) The corporation may also acquire by purchase, on terms
- 42 and conditions and in a manner the corporation considers proper,
- 43 property or rights or interests in property.

44 (f) The corporation may hold and own in its name any property acquired by it or conveyed to it by this state, a 45 46 foreclosing governmental unit, a local unit of government, an 47 intergovernmental entity created under the laws of this state or 48 any other public or private person. 49 (g) All deeds, mortgages, contracts, leases, purchases or 50 other agreements regarding property of the corporation, 51 including agreements to acquire or dispose of real property, shall 52 be approved by the board of directors and executed in the name 53 of the corporation or any single purpose entity created by the 54 board for the transaction. 55 (h) All property held by the corporation or a single purpose 56 entity created by the board for a transaction shall be inventoried 57 and classified by the corporation according to title status and 58 suitability for use. 59 (i) A document including, but not limited to, a deed 60 evidencing the transfer under this article of one or more parcels 61 of property to the corporation by this state or a political 62 subdivision of this state may be recorded within the office of the county clerk of the county in which the property is located 63 64 without the payment of a fee.

§31-21-12. Preserve property value.

1	(a) The corporation may, without the approval of a local unit
2	of government in which property held by the corporation is
3	located, control, hold, manage, maintain, operate, repair, lease as
4	lessor, secure, prevent the waste or deterioration of, demolish
5	and take all other actions necessary to preserve the value of the
6	property held or owned directly by the corporation or by a single
7	purpose entity created by the board for that purpose.
8	(b) The corporation may take or perform the following with
9	respect to property held or owned by the corporation or by any
10	special purpose entity created by the board:
11	(1) Grant or acquire a license, easement, or option with
12	respect to property as the corporation determines is reasonably
13	necessary to achieve the purposes of this article;
14	(2) Fix, charge, and collect rents, fees and charges for use of
15	property under the direct or indirect control of the corporation or
16	for services provided by the corporation;
17	(3) Take any action, provide any notice or institute any
18	proceeding required to clear or quiet title to property held by the
19	corporation in order to establish ownership by and vest title to

- 20 property in the corporation or a special purpose entity created by
- 21 the board; and
- 22 (4) Remediate environmental contamination on any property
- 23 held by the corporation.
- 24 (c) Except as the corporation otherwise agrees by agreement
- 25 or otherwise, on terms and conditions, and in a manner and for
- 26 an amount of consideration the corporation considers proper, fair
- 27 and valuable, including for no monetary consideration, the
- 28 corporation may convey, sell, transfer, exchange, lease as lessor
- 29 or otherwise dispose of property or rights or interests in property
- 30 in which the corporation directly or indirectly holds a legal
- 31 interest to any public or private person for value determined by
- 32 the corporation.
- (d) The corporation shall be made a party to and shall defend
- 34 any action or proceeding concerning title claims against property
- 35 held directly or indirectly by the corporation.

§31-21-13. Contaminated property.

- 1 (a) If the DEP determines that conditions on a property
- 2 transferred to the corporation under this article present an
- 3 immediate threat to public health, safety and welfare, or to the

- 4 environment, the corporation may not convey, sell, transfer,
- 5 exchange, lease or otherwise dispose of the property until after
- 6 a determination by the DEP that the threat has been remediated
- 7 and/or eliminated and that conveyance, sale, transfer, exchange,
- 8 <u>lease or other disposal of the property by the corporation will not</u>
- 9 interfere with any of the DEP's response activities and will
- 10 coordinate with the DEP regarding the corporation's activities at
- 11 the property.
- 12 (b) If the corporation has reason to believe that property held
- 13 by the corporation may be the site of environmental
- 14 contamination, the corporation shall provide the DEP with any
- 15 information in the possession of the corporation that suggests
- 16 that the property may be the site of environmental
- 17 <u>contamination.</u>
- (c) If property held directly or indirectly by the corporation
- 19 is a site impacted by contamination, pollution, hazardous
- 20 substances, hazardous or other wastes as defined in the
- 21 <u>environmental acts described in section four of this article, prior</u>
- 22 to the sale or transfer of the property under this section, the
- 23 property is subject to all of the following:

- 24 (1) Upon reasonable written notice from the DEP, the
- 25 corporation shall provide access to the DEP, its employees, its
- 26 contractors and any other person expressly authorized by the
- 27 DEP to conduct an investigation and/or response activities at the
- 28 property. Reasonable written notice may include, but is not
- 29 limited to, notice by electronic mail or facsimile, in advance of
- 30 access as the DEP and corporation may agree.
- 31 (2) If the DEP determines it is necessary to protect public
- 32 health, safety and welfare or the environment, the corporation
- 33 shall place and record deed restrictions on the property as
- 34 authorized under state environmental statutes.

§31-21-14. Liberal construction.

- 1 This article shall be construed liberally to effectuate the
- 2 legislative intent and the purposes as complete and independent
- 3 authorization for the performance of every act and thing
- 4 authorized by this article. All powers granted shall be broadly
- 5 interpreted to effectuate the intent and purposes of this article
- 6 and not as a limitation thereof. The corporation has complete
- 7 control as if it is a private property owner.

§31-21-15. Exemption from taxation.

- 1 The property of the corporation shall be exempt from ad
- 2 valorem property taxation. The corporation shall be exempt from

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- 3 the taxes imposed by chapter eleven of this code, except that the
- 4 corporation shall comply with the employer withholding of tax
- 5 requirements in sections seventy-one through seventy-six, article
- 6 twenty-one of said chapter eleven. The corporation shall be
- 7 exempt from sales and use taxes, business and occupation taxes
- 8 and all other taxes imposed by a county commission, a municipal
- 9 corporation or other unit of local government, whether now or
- 10 hereinafter in effect.

§31-21-16. Audits and reports.

- 1 (a) As soon as possible after the close of each year, the
- 2 corporation shall cause an annual audit to be made by an
- 3 independent certified public accountant of its books, records,
- 4 accounts and operations. The person performing this audit shall
- 5 furnish copies of the audit report to the Governor, the secretary
- 6 of the DEP and the Joint Committee on Government and Finance
- 7 <u>of the Legislature.</u>
- 8 (b) The corporation shall report biannually to the Joint
- 9 Committee on Government and Finance of the Legislature on the
- 10 <u>activities of the corporation. The first report shall be filed on or</u>
- before the second Wednesday in January, 2016.

§31-21-17. Completed purpose.

- 1 If the corporation has completed the purposes for which the
- 2 corporation was organized, the board of directors, by vote of at
- 3 least a majority of a quorum of the directors and with the written
- 4 consent of the Governor, may provide for the dissolution of the
- 5 corporation and may provide for the transfer of any property
- 6 held by the corporation as required by agreement or, if there are
- 7 no related agreements, then to the DEP or another state agency
- 8 or to another nonprofit corporation as directed by the DEP.

§31-21-18. Conflicts of interest.

- 1 Notwithstanding any other provision of this article to the
- 2 contrary, officers and employees of the corporation and its board
- 3 of directors may hold appointments to offices of any other
- 4 corporations or businesses and be corporate directors or officers
- 5 or employees of other entities but are prohibited to be a party or
- 6 otherwise participate in the transfer of real property and funds
- 7 from the corporation to the corporations or businesses for which
- 8 they serve.

§31-21-19. No waiver of sovereign immunity.

- Nothing contained in this article may be determined or
- 2 construed to waive or abrogate in any way the sovereign

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- 3 immunity of the state or to deprive the nonprofit corporation
- 4 created pursuant to this article, its board of directors, or any
- 5 officer or employee thereof of sovereign immunity.

§31-21-20. No obligation of the state.

- 1 Obligations of the corporation are not debts or obligations of
- 2 the DEP or the state.